

1 Estimates of the global burden of Japanese Encephalitis and the impact of 2 vaccination from 2000-2015

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10 **Abstract**

11
12 Japanese encephalitis (JE) is a mosquito-borne disease, known for its high death and disability rate among
13 symptomatic cases. Many effective vaccines are available for JE, and the use of a recently developed and
14 inexpensive vaccine has been increasing over the recent years particularly with Gavi support. Estimates of
15 the local burden and the past impact of vaccination are therefore increasingly needed, but difficult due to
16 the limitations of JE surveillance. In this study, we implemented a mathematical modelling method
17 combined with age-stratified case data which can overcome some of these limitations. We estimate in
18 2015 JE infections caused 100,308 cases (95% CI: 61,720 - 157,522) and 25,125 deaths (95% CI: 14,550 -
19 46,031), and that between 2000 and 2015 307,774 JE cases (95% CI: 167,442- 509,583) were averted due
20 to vaccination. Our results highlight areas that could have the greatest benefit from starting vaccination or
21 from scaling up existing programs and will be of use to support local and international policymakers in
22 making vaccine allocation decisions.

23 **Introduction**

24 Japanese encephalitis (JE) is caused by Japanese encephalitis virus (JEV) – an arbovirus that belongs to
25 the flavivirus genus, family flaviviridae. The main mosquito vectors are the Culex, especially Culex
26 tritaeniorhynchus, which thrive in rice-paddy fields (Buescher and Scherer 1959; Self et al. 1973). JEV
27 has a wide range of vertebrate hosts, noticeably the amplifying hosts are thought to be pigs and wading
28 birds (SAGE Working Group on Japanese encephalitis vaccines 2014). Humans are dead-end hosts as
29 viremia is not believed to reach levels that are infectious to mosquitoes (SAGE Working Group on
30 Japanese encephalitis vaccines 2014). Only 1 in 25 to 1 in 1000 infections result in symptoms (Vaughn
31 and Hoke 1992; SAGE Working Group on Japanese encephalitis vaccines 2014). However, the mortality
32 rate of symptomatic cases is high - around 20-30% (Fischer et al. 2008), and around 30-50% of survivors
33 experience significant neurological and psychiatric sequelae (Fischer et al. 2008).

34 The first JE case was documented in Japan in 1871 (WHO 2015). In 1924, a first JE outbreak in Japan
35 caused more than 6, 000 cases and 3, 000 deaths in 6 weeks (Solomon 2006). Several outbreaks occurred
36 subsequently in Asia (Hullingshorst 1951; Erlanger et al. 2009; Barzaga 1990). More recently, in 2005
37 large outbreaks occurred in northern India and Nepal, with 5,000 cases and 1,300 deaths (Solomon 2006).
38 Currently, 24 Asia-Pacific countries are thought to be endemic for JE, with 3 billion individuals at risk of
39 infection (WHO 2015).

40 The first vaccination was an inactivated mouse brain vaccine produced in Japan, used worldwide for 50
41 years. Although vaccine production halted in 2006, similar inactivated mouse brain vaccines are still
42 produced locally in South Korea, Taiwan, Thailand and Vietnam (Yun and Lee 2013). The next
43 vaccination, an inactivated a Vero cell vaccine (SAGE Working Group on Japanese encephalitis vaccines
44 2014), has been gradually replaced (since 1988) by a live attenuated vaccine (SA 14-14-2) produced in
45 China. SA 14-14-2 is now widely used in Asia and funded by Gavi, greatly increasing the use. This
46 vaccine requires only a single dose, is cheap to produce, and is safer than the mouse brain vaccine (SAGE

47 Working Group on Japanese encephalitis vaccines 2014). In addition, a live attenuated chimeric vaccine
48 was first licensed in Australia in 2012 (SAGE Working Group on Japanese encephalitis vaccines 2014).

49 WHO recommends two JE surveillance systems, i) a subnational system with sentinel hospitals, or ii)
50 case-based nationwide surveillance. Each country implements one of these systems depending on
51 available resources (Hills et al. 2009). WHO recommends diagnosis using JEV-specific IgM antibody-
52 capture enzyme-linked immunosorbent assay (MAC-ELISA) in CSF at two time points (Donadeu et al.
53 2009; Burke and Leake 1988). Serum samples can be used, but false positives may result from cross-
54 reactivity with other flaviviruses or vaccination (Solomon et al. 1998; Hills et al. 2009). Other tests that
55 can confirm JE are plaque reduction neutralizing (PRNT), haemagglutination inhibition (HI),
56 immunohistochemistry or immunofluorescence assay, reverse transcription polymerase chain reaction
57 (RT-PCR) or virus isolation (Hills et al. 2009), though these are not often used.

58 The previous estimate of annual global JE cases was 67,900 with 13,600 – 20,400 deaths (Campbell et al.
59 2011). For this estimate a systematic review in 2011 collated case incidence data from endemic JE
60 countries. Countries were then stratified into 10 incidence groups based on geographic, ecological and
61 vaccine program similarities. The systematic review resulted in 12 key studies, which were then used to
62 infer the incidence rate (IR) of the 10 incidence groups. However the estimation had some limitations; the
63 surveillance quality of the 12 key studies varied and as the case incidence rate combines both the
64 infection rate and vaccination, it is not possible to estimate the impact of vaccination.

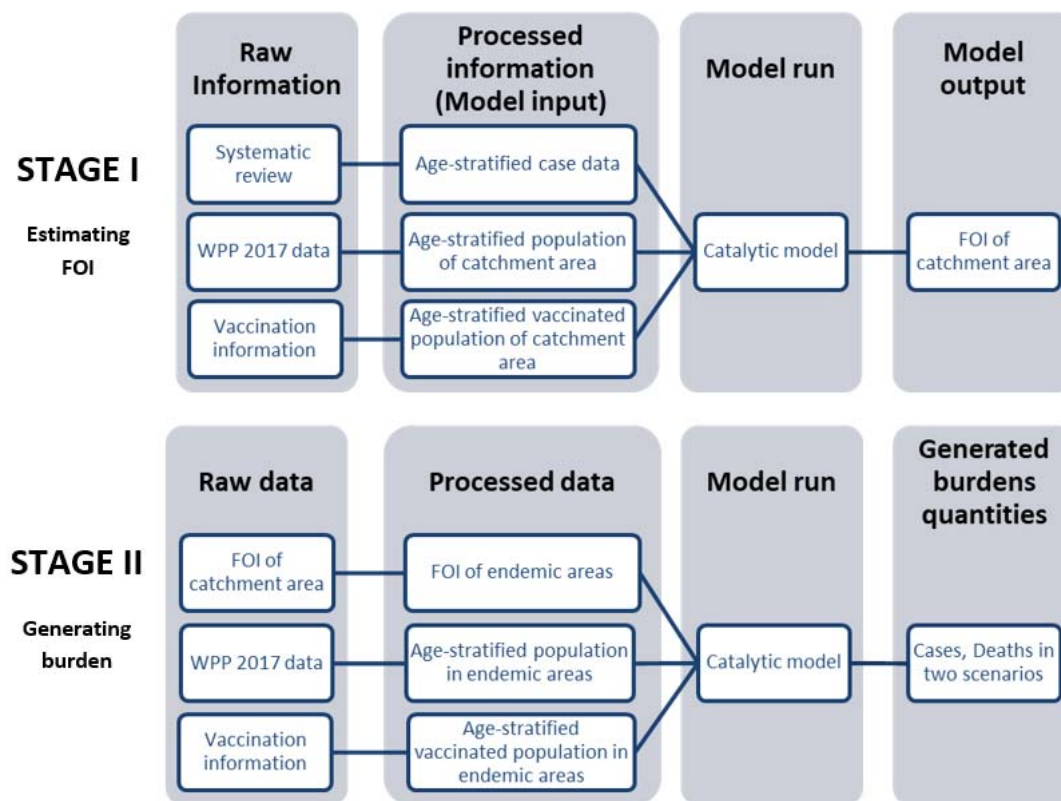
65 Poor clinical outcomes and lack of specific treatment makes JE prevention a priority. Vaccination is the
66 most effective method of prevention, however it is difficult to decide where vaccination should be
67 implemented or to estimate the quantitative impact of vaccination (Fischer et al. 2008). In Nepal, one
68 study estimated 3,011 JE cases were prevented in vaccinated districts from 2006 to 2012 (Upreti et al.
69 2017). Another study in Sarawak Malaysia estimated a 61% reduction in JE cases after the vaccination
70 program, where climate effects were not taken into account, and 45% when the effects of climate were

71 included (Impoinvil et al. 2013). The methods used in both these papers require good surveillance data
72 before and after vaccination, which, though data is improving, is currently not widely available. Hence,
73 new approaches are needed to estimate burden and vaccine impact.

74 In this study, we provide updated global JE burden and vaccination impact estimates using a modelling
75 method which helps overcome some of the limitations of sparse and variable surveillance data. In
76 addition, by simulating the model with and without the undertaken vaccination programs we are able to
77 estimate the impact of vaccination on the number of global JE cases to date and identify areas that would
78 benefit most from future vaccination.

79 **Results**

80 There are two main stages to our analysis, summarized in flowcharts in Fig 1. In the first stage, we
81 conducted a systematic review to collate age-stratified case data and a literature review to obtain
82 vaccination information. We then fit a model to this data to estimate the transmission intensity or force of
83 infection (FOI) for each study. In the second stage, we extrapolated the FOI for all endemic areas from
84 our previous estimates. Using the processed population and vaccination data in all endemic areas, we used
85 the model to generate burden quantities (cases) in two scenarios, with or without the JE vaccination
86 programs that have been implemented.

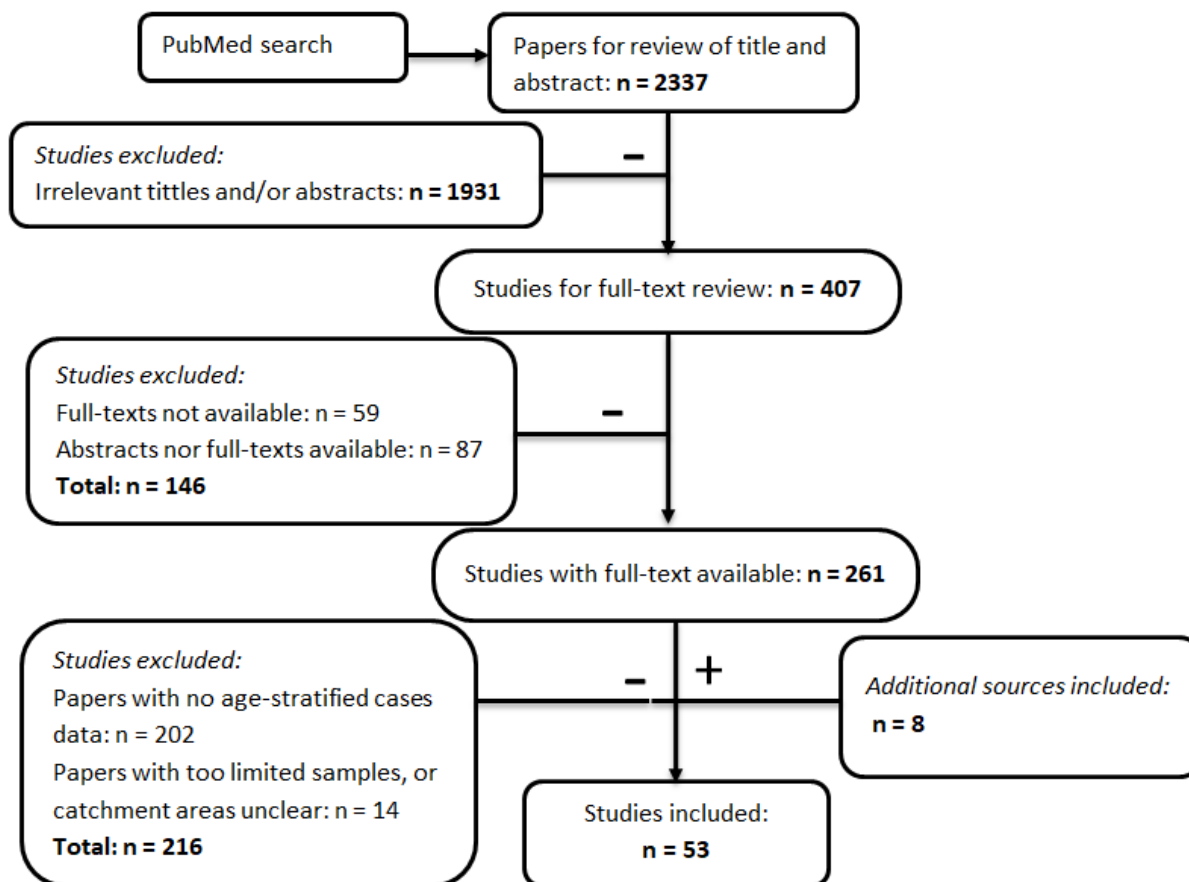


87

88 **Figure 1. Flowchart describes two main stages in our analysis: Estimating FOI and generating**
89 **burden.** In Stage I we estimate FOI of all studies' catchment area. In Stage II we then used the FOI
90 estimates to generate global burden. Abbreviation: WPP: World Population Prospects

91

92 Systematic review



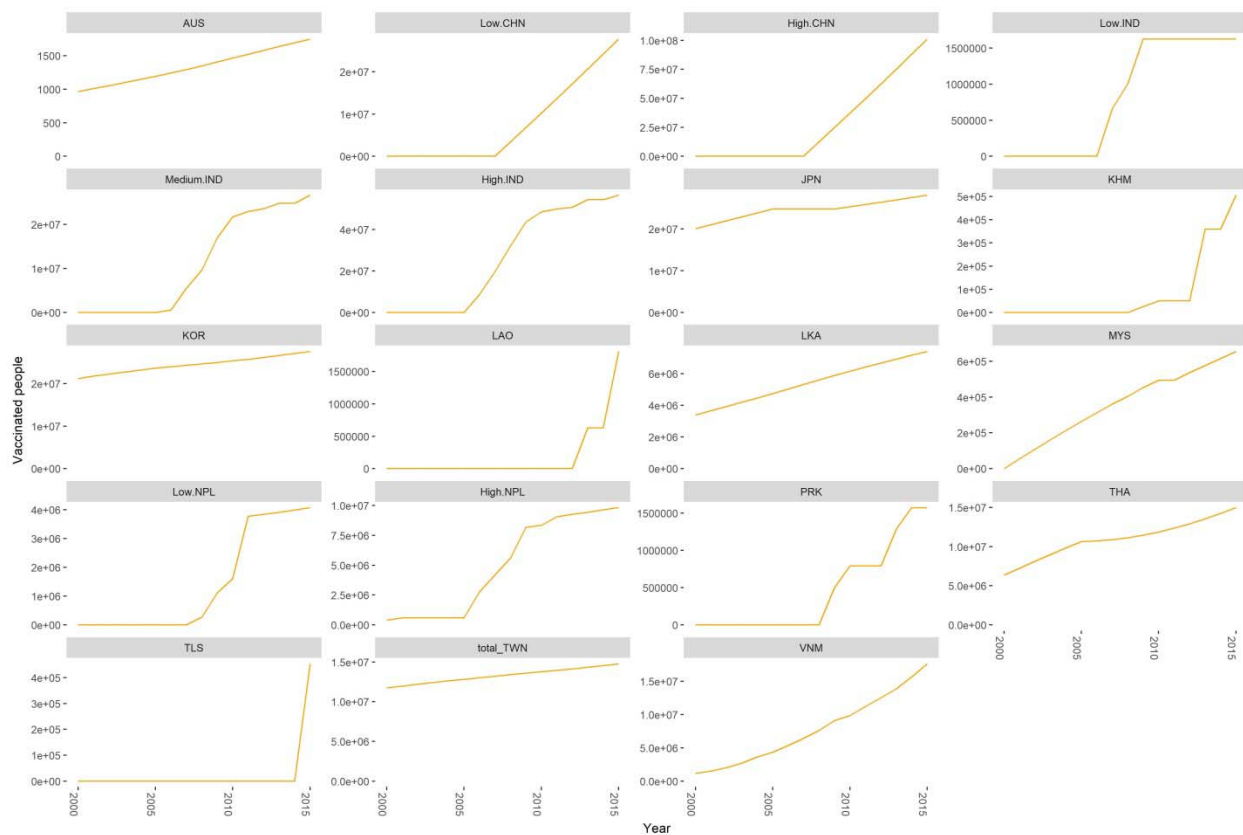
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94 **Figure 2. Flowchart describing the systematic review procedure searching for Japanese encephalitis**
95 **age- stratified case data.**

96 A systematic review on October 11th 2017 yielded 2337 initial results (Fig 2). 407 relevant studies were
97 obtained after eliminating 1931 irrelevant titles and abstracts that were about molecular biology, policy,
98 entomology, hosts other than humans, or were review papers. The obtained studies mainly comprised of
99 reports of JE surveillance or epidemiological studies in one specific location. We also included modelling,
100 economic evaluation or vaccine program assessment studies for possible eligible data sources in the
101 references. We retrieved and read 261 full-text papers. Most of papers that we could not access were
102 either old or not in English. In the systematic review process, a further 4 eligible studies were retrieved
103 from references. 202 papers were then excluded as they did not contain age-stratified case data, and other
104 14 papers were also excluded because they had limited samples (less than 15 cases) or the study's

105 catchment area was not clear. Another 4 datasets from JE national reports were collated from Taiwan,
106 Japan, and Sri Lanka. Finally, we had 53 studies that contained age-stratified case data (Fig 2). 42 of the
107 53 studies (79%) contained data from after 2000 only, 7 from before 2000 only and 3 from both time
108 periods (Fig 2- Supp 1). 34 studies (64%) had data from 1-4 year time periods, 6 studies had data for
109 between 5 and 9 years, and 11 studies had data for more than 10 years. The majority of the studies used
110 the WHO JE case definition: JE IgM antibody in CSF or serum as confirmed by MAC-ELISA on patients
111 with acute encephalitis syndrome. In the majority of studies patients were recruited from a sentinel
112 hospital surveillance system, though these ranged in size from one to several hospitals. For studies with a
113 consistent catchment area but for which data was collected in multiple years, we aggregated the age-
114 stratified case data across years. Further details of the selected studies and data, including about
115 catchment areas, sample collection methods, and vaccination programs are in Figure 2- Supp 1.

116 We obtained the vaccination information from three main sources: literature review, WHO, and Gavi (S2
117 Table). Campaign vaccination information was mainly from Gavi and routine vaccination was from
118 WHO, while the literature contains both. When there were disagreements between the different
119 vaccination information sources, we chose to use the information from the literature review. The total
120 vaccinated population in each country using information obtained from this data from 2000-2015 is
121 shown in Fig 3.



122

123 **Figure 3. Estimated number of vaccinated individuals by region from 2000-2015.** Abbreviation:
 124 BGD: Bangladesh, CHN: China, IDN: Indonesia, IND: India, JPN: Japan, KHM: Cambodia, KOR: South
 125 Korea, LAO: Laos, LKA: Sri Lanka, MMR: Myanmar, NPL: Nepal, PHL: Philippines, THA: Thailand,
 126 TWN: Taiwan

127

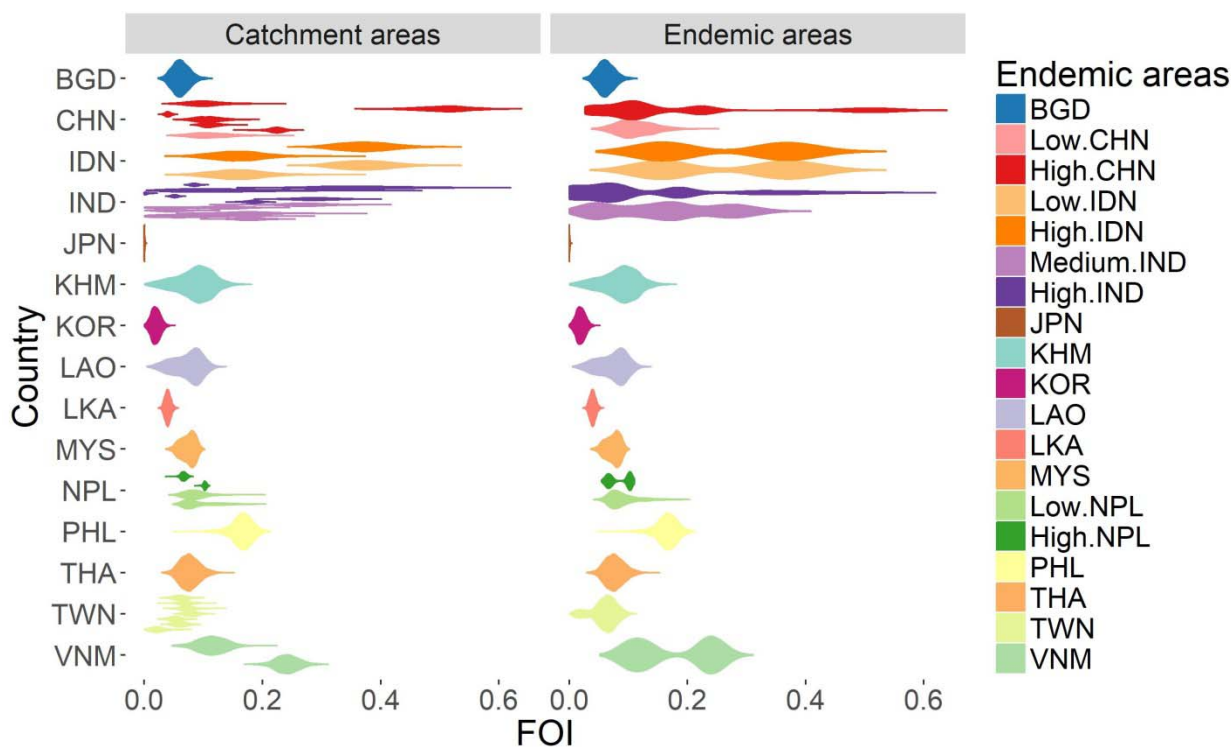
128 Force of infection estimation from collated age-stratified data

129 From 53 studies, we made FOI estimates using the catalytic model from 53 unique catchment areas in 15
 130 countries (Fig 4). All models converged well and mostly fit well to the data (Fig 4- Supp1). Our FOI
 131 estimates varied from 0.001 (95% CI: 0.000 - 0.002) in Japan to 0.507 (95% CI 0.419 - 0.582) in Guigang
 132 in China. Besides those extreme values, FOI were generally between 0.05 and 0.2, with a median of 0.09
 133 (Fig 4). We also observed a wide variation in estimated reporting rates ρ between studies (S2 Fig). We
 134 estimated that the proportion of the population in study k and age group i that remained susceptible after

135 vaccination $s_{k,i}$, was different to the prior collated vaccination information in areas such as China, India,
 136 Japan, and Nepal (Fig 2- Supp 4).

137 Inference of force of infection for all endemic areas

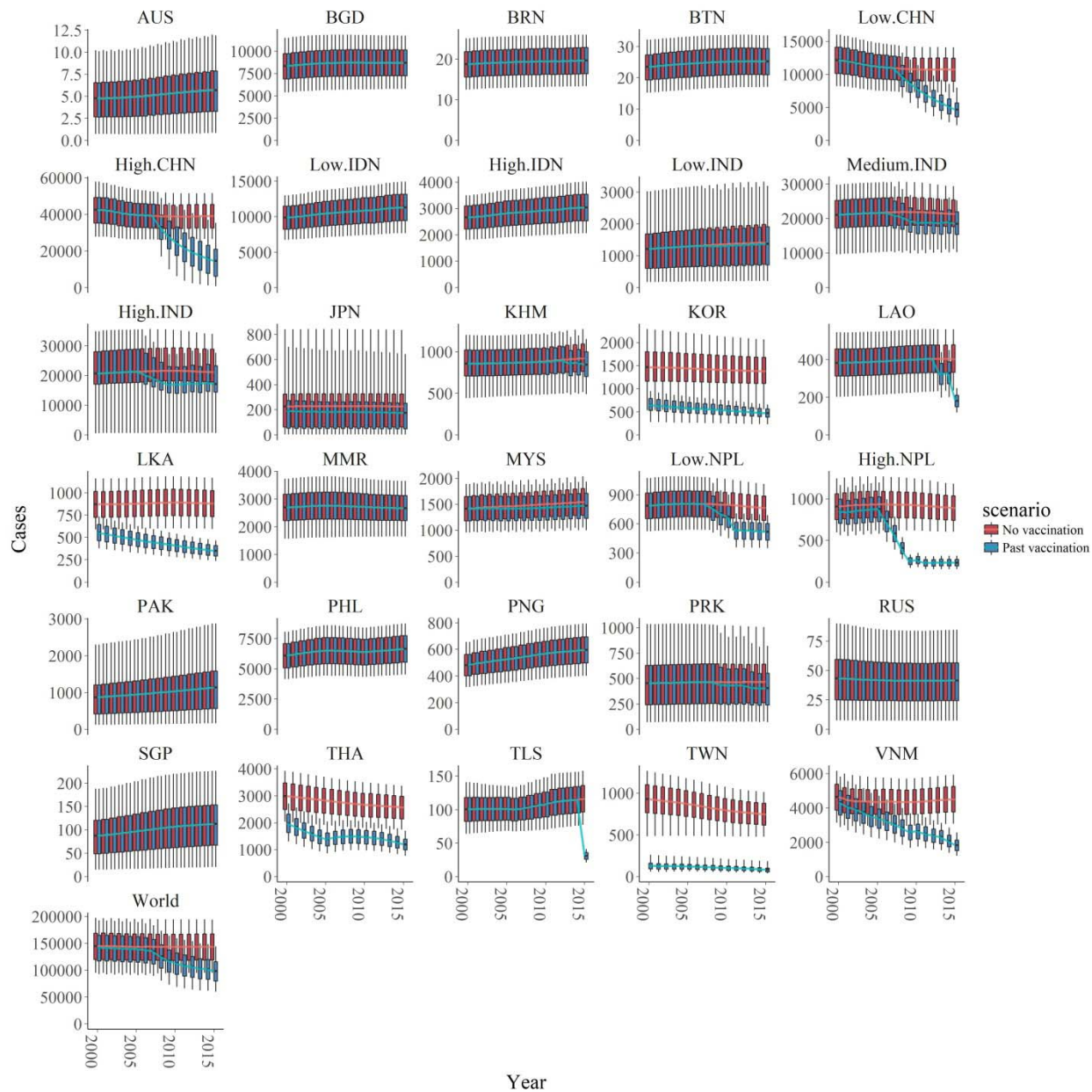
138 Based on the rules as mentioned above, we are able to infer FOI from available data for 24 endemic areas
 139 (Fig 2- Supp 4 and Fig 4). There were no studies in incidence group B (Australia, low incidence area in
 140 India, Pakistan, North Korea, Russia and Singapore). Since this group contains extremely low incidence
 141 areas, the FOI was assumed to have a lognormal distribution $\ln(X)N(0.01,1)$. For Indonesia, since the
 142 collated data was combined from various provinces across both the low and high incidence areas, we
 143 assumed the FOI to be the same in both areas.



144
 145 **Figure 4. FOI distribution estimated from all studies' catchment areas (on the left), which were**
 146 **used to infer the FOI distribution in all endemic areas (on the right). The colors are coded after the**
 147 **endemic areas as in the legend.** Abbreviation: BGD: Bangladesh, CHN: China, IDN: Indonesia, IND:
 148 India, JPN: Japan, KHM: Cambodia, KOR: South Korea, LAO: Laos, LKA: Sri Lanka, MMR: Myanmar,
 149 NPL: Nepal, PHL: Philippines, THA: Thailand, TWN: Taiwan

150 **Burden and Vaccine Impact estimation**

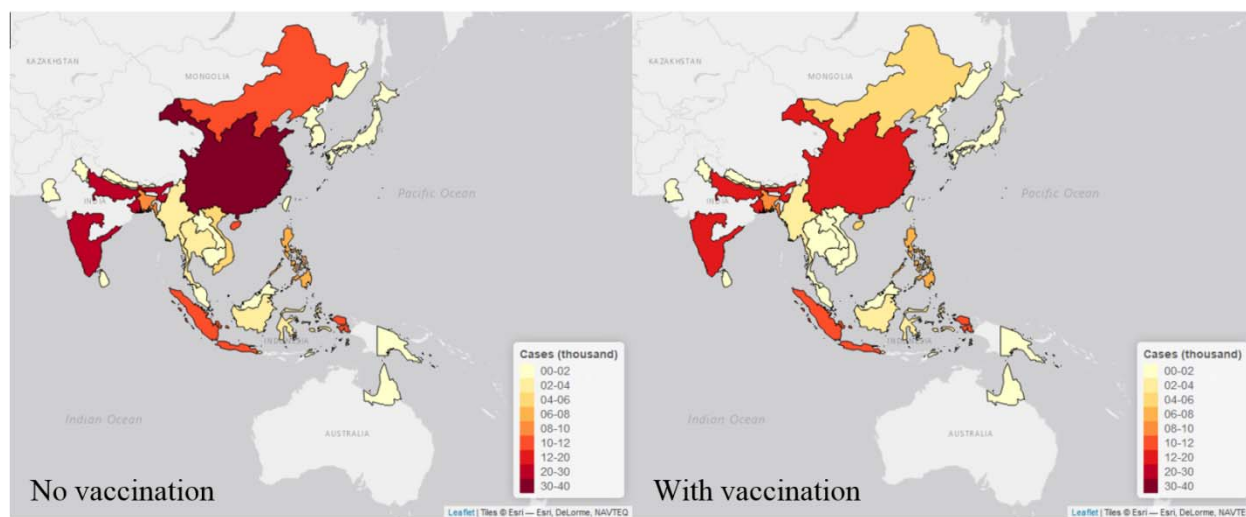
151 We estimate that from 2000 to 2015, there were 1,976,238 (95% CIs: 1,722,533 - 2,725,647) JE cases
152 globally. By including known annual vaccination information in the catalytic model we estimate that in
153 the same period had there been no vaccination there would have been 2,284,012 (95% CIs: 1,495,964 -
154 3,102,542) JE cases. Therefore we estimate that vaccination programs have prevented 307,774 JE cases
155 globally (95% CI: 167,442- 509,583) from 2000 to 2015 and vaccination programs similarly prevented
156 74,769 deaths from JE (95% CIs: 37,837- 129,028). We estimate the greatest impact of vaccination from
157 2005 - 2010 due to large increase in vaccination in China in this time, and the impact of vaccination
158 became more obvious over time (Fig 5). In 2015, we estimate vaccination reduced the number of cases
159 globally by around 45,000 (from 145,542 (95% CI: 96,667 - 195,639) to 100,308 (95% CI: 61,720 -
160 157,522) (Fig 5).



161
 162 **Figure 5. Number of estimated cases with and without vaccination of the 30 endemic areas and of**
 163 **the world from 2000 to 2015.** The two scenarios, with or without vaccination, are also shown in blue and
 164 red respectively. In all areas, the boxplots represent the estimated cases with 95% credible intervals (also
 165 shown 1st quartile, 3rd quartile) with the solid lines showing the mean value of each interval.
 166 Abbreviation: AUS: Australia, BGD: Bangladesh, BRN: Brunei, BTN: Bhutan, CHN: China, IDN:
 167 Indonesia, IND: India, JPN: Japan, KHM: Cambodia, KOR: South Korea, LAO: Laos, LKA: Sri Lanka,
 168 MMR: Myanmar, MYS: Malaysia, NPL: Nepal, PAK: Pakistan, PHL: Philippines, PNG: Papua New
 169 Guinea, PRK: North Korea, RUS: Russia, SGP: Singapore, THA: Thailand, TLS: Timor-Leste, TWN:
 170 Taiwan, VNM: Vietnam

171 We estimated the highest number of cases in the high endemic area of China (around 40,000 annual cases
 172 in the no vaccination scenario and around 20,000 annual cases in vaccination scenario) and medium or

173 high endemic areas in India (around 20,000 annual cases in no vaccination scenario and 15,000 annual
174 cases in vaccination scenario for each area in recent years). On the contrary, areas like Australia, Brunei,
175 Bhutan and Russia were estimated to have less than 100 annual cases with or without vaccination (Fig 5,
176 Fig 6). All visualized burden estimates for every years and areas can be found in our interactive map (Duy
177 2018).



178
179 **Figure 6. Maps of estimated cases (in thousand) in 30 endemic areas for two scenarios in 2015.** Each
180 endemic area is shaded in proportion to the area's estimated cases in thousand as seen in the legend, with
181 yellow shade is the lowest value and red shade is the highest value. The map on the left is the estimates
182 from no vaccination scenario, and the right is from the vaccination scenario. The maps were made by
183 *leaflet* package in R (Joe, Bhaskar, and Yihui 2017).

184 Vaccination impact can be observed in 19 areas where vaccination has been used (Fig 5). In areas like the
185 low and high endemic area in China, medium and high endemic area in India, Cambodia, Laos, Nepal,
186 North Korea, and East Timor though vaccination started recently, we estimate that the programs have
187 achieved significant cases averted. Indeed, in the high endemic area in China, the routine vaccination
188 programs only started in 2008 but contributed the most to the global cases reduction, with around 20,000
189 cases averted in China in 2015. We also observed a clear difference in cases between vaccination and no
190 vaccination scenario in areas with intensive vaccination program in the past such as South Korea, Sri
191 Lanka, Thailand, Taiwan, and Vietnam. For Japan, Australia, and Malaysia, though vaccination began a
192 long time ago, we estimated there has been minimal vaccine impact. From the data we collated, no
193 vaccine programs had occurred in Bangladesh, Brunei, Bhutan, the low and high endemic areas in

194 Indonesia, Myanmar, Pakistan, Philippines, Papua New Guinea, Russia, or Singapore so vaccination has
195 had no impact.

196 **Sensitivity analysis**

197 To assess the impact of uncertainties in our data and assumptions we performed extensive sensitivity
198 analyses. Sensitivity analyses were conducted for endemic areas with uncertain coverage data, where both
199 national and subnational data were available (China, India and Nepal), or where we did not have any
200 studies. The majority of the results showed minimal changes compared to our original estimates (Fig 5
201 Supp1A-J). Cases estimated from Taiwan subnational data were higher by about 200 to 400 cases before
202 2004 (Fig 5 Supp1C, D). In some areas, we observed significant differences in the estimated cases when
203 the coverage was changed: when the vaccine coverage reduced by 10% and 30% in Sri Lanka or by 30%
204 in Thailand and Taiwan, the mean values of estimated cases increase by around 40, 100, 300, and 220
205 respectively (Fig 5 Supp1G, H). However these changes account for a small fraction of our original global
206 estimates. Sensitivity analysis varying the assumed 100% vaccine effectiveness to 90% and 70% showed
207 global case estimates changed minimally with this assumption (Fig 5 Supp1K, L). In addition due to
208 concerns about possible changes in FOI over times, we also tested our assumption of constant FOI by
209 fitting multiple-year data to a time-dependent catalytic model. Overall, the annual FOI estimates are
210 comparable with the constant FOI (Fig 5 Supp1M).

211 **Discussion**

212 In this paper, we updated the JE burden estimates with a mathematical modelling method using data we
213 collated from a systematic review. We estimated that in 2015 there were around 100,000 JE cases
214 globally. In addition, we estimate that vaccination programs averted around 45,000 JE cases in 2015.

215 For Japanese encephalitis, since humans are dead-end hosts and therefore vaccination does not lead to
216 herd immunity, the FOI we estimated represents the constant spread of the disease from the animal

217 reservoirs to humans. This spread depends on epidemiological factors related to JE transmission such as
218 climate, rural-urban, mosquito distribution (especially *Culex tritaeniorhynchus*), and pig and rice field
219 distributions (Le Flohic et al. 2013). This explains why our estimated FOI varies widely. Looking crudely
220 at the pig density (Gilbert et al. 2018) and a *Culex tritaeniorhynchus* probability map (Miller et al. 2012)
221 there appears to be a broad correlation of these factors with our estimates. The high FOI estimated in the
222 south of China, Vietnam, and Philippines is consistent with the high pig density and high probability of
223 *Culex* in these areas. We also estimated high FOI in India and Indonesia; however these countries only
224 have high probability of *Culex* but low pigs density. This suggests that other potential animal reservoirs
225 may contribute to the transmission in these countries, likely the wading bird or even poultry, although
226 current evidence is limited (Lord, Gurley, and Pulliam 2015). In Taiwan, South Korea, and Japan the
227 current estimated FOI is lower compared to other areas, respectively 0.061 (95% CI 0.013 - 0.093), 0.041
228 (95% CI 0.026 - 0.057) and the lowest, 0.001 (95% CI 0.000 - 0.002), despite these areas having high
229 probability of *Culex* mosquito and high pig density. These countries have had high JE burdens in the past
230 but we do not estimate so currently. This could be due to lack of recent data, or perhaps suggests
231 urbanization, which reduces the proximity of humans to pig farms and rice fields (where the mosquitoes
232 thrive), may play an important role in lowering transmission. This could also be due to uncertainties in the
233 long term vaccination information in these areas. Further work will use environmental covariates to gain
234 estimates of FOI on a smaller spatial scale and over time. In addition, changes in these covariates into the
235 future should be considered in estimates of the future vaccine impact.

236 A strength of our Bayesian approach was the possibility to include prior information on vaccination, but
237 also assess whether this was consistent with the ages distribution of observed cases. For China and Japan
238 we estimated lower susceptible proportions after vaccination in certain age groups compared to calculated
239 proportions from the available data. This suggests that there are a large number of immunized people in
240 certain age groups due to past vaccination for which we did not have information. In Nepal and India, we
241 also observed differences between the data and estimated susceptible proportion after vaccination, though

242 the vaccination information for these countries was more readily available. For India, this could be
 243 explained by both uncertainty in vaccine efficacy and vaccination coverage data. From 2006 to 2011, SA
 244 14-14-2 vaccine was used in India for campaigns. Though the vaccine reported nearly 100% efficacy in
 245 vaccine trials, the efficacy in India was reported to be as low as 30% to 40% (Vashishtha and
 246 Ramachandran 2015). A previous evaluation of vaccine coverage also showed that the coverage data in
 247 India was lower than reported (Murhekar et al. 2017). Further studies are needed to explore whether there
 248 are different vaccine efficacies in different places.

249 Using the FOI from 30 endemic areas, we projected the regional and global JE burdens as well as the
 250 vaccine impact. By region, our burdens estimates are highest in China and India, which aligns with
 251 previous literature (Heffelfinger et al. 2017). Our global estimate of around 100,000 cases annually is
 252 about 1.5 times higher than the previous estimate of around 70,000 cases (Campbell et al. 2011). Similar
 253 patterns are seen for the comparison area by area, in which our estimates are either higher than or
 254 comparable to the previous estimates (Table 1). It is not surprising that our estimates are higher, since our
 255 method more robustly takes into account under-reporting and different surveillance quality. In addition,
 256 the numbers we reported here are time-dependent and not static because our estimates include population
 257 changes and the progression of vaccination programs over time.

258

Incidence Group	Previous estimates	No vaccination scenario	Vaccination scenario
A	6	2,307 (1,175-3,497)	863 (453-1,469)
B	2	2,595 (388-6,243)	2,540 (381-6,071)
C1	33,849	38,789 (26,128-51,482)*	22,013 (3,778-42,375)*
C2	28	10,752 (7,297-14,152)	7,094 (4,230-10,579)
D	7,917	13,710 (9,333-18,135)	13,700 (9,325-18,125)

E	3,645	12,932 (8,804-17,059)	12,932 (8,804-17,059)
F	12,350	22,514 (1,503-36,423)*	17,304 (846-27,930)*
G	1,358	9,538 (6,322-12,881)	9,277 (6,133-12,548)
H	8,072	29,942 (17,431-40,933)	23,201 (13,647-31,542)
I	670	465 (77-1,022)*	433 (74-912)*
Total	67,897	143,545 (94,469 – 194,940)	109,358 (65,968-156,669)

259 *Our estimates are comparable to the previous estimates

260 Table1: Comparing cases generated between previous estimates to our estimates. Group A: Taiwan,
 261 Japan, South Korea; Group B: Australia, low endemic area in India, Pakistan, Russia, Singapore; Group
 262 C1: high endemic area in China; Group C2: low endemic area in China; Group D: Cambodia, high
 263 endemic area in Indonesia, Laos, Sabah and Labuan in Malaysia, Myanmar, Philippines, Timor-Leste;
 264 Group E: low endemic area in Indonesia, Peninsular Malaysia, Papua New Guinea; Group F: high
 265 endemic area in India, high endemic area in Nepal; Group G: Bangladesh, Bhutan, Brunei, low endemic
 266 area in Nepal; Group H: Medium endemic area in India, Sarawak in Malaysia, Sri Lanka, Thailand,
 267 Vietnam; Group I: North Korea.

268

269 Though our methods are more robust, collating 53 studies (an additional 41 from the studies used in the
 270 previous burden estimate) (Campbell et al. 2011), and using age-stratified data to circumvent issues with
 271 reporting variation, there are still some limitations. As in the previous estimates of JE burden (Campbell
 272 et al. 2011), we made inferences for the whole country based on data from a few studies. However in our
 273 method we sampled from the FOI estimates from all studies to account for some of this uncertainty and
 274 variation. In addition, as in previous studies, a limitation is that we inferred the incidence metric (in our
 275 case, FOI) for areas without data, from FOI from other areas, based on previous classification of
 276 transmission in these countries. However our sensitivity analysis shows that this does not alter the global
 277 burden estimates greatly, though it may affect the country-specific burden estimates. (Campbell et al.
 278 2011). Our future work incorporating the epidemiological factors into machine learning algorithms to
 279 extrapolate the FOI on smaller spatial scales will help in refining these estimates in the future.

280

281 We estimated only the impact of vaccination on cases from 2000 - 2015. Because the impact of
282 vaccination will continue into the future as vaccinated individuals remain protected, our estimate will be
283 an underestimate of the total impact of vaccination. In addition, our estimates will be an under-estimate of
284 total vaccine impact as in some places vaccination programs have been running before 2000, and so
285 vaccination had a large impact before 2000. However there is limited information in order to estimate
286 transmission intensity before this time so we focused our work on 2000-2015. In this paper, we focused
287 on cases (and to some extent deaths) from JE. However because a large number of cases have long-term
288 sequelae after JE infection, focus just on case numbers does not describe fully the total burden of JE.
289 Future work will refine the estimates of the proportion of individuals that die and that experience different
290 long-term sequelae, to generate update our model to estimate JE Disability-Adjusted Life Year (DALY),
291 particularly relevant for use in cost-effectiveness analyses for introduction of vaccination into new
292 locations.

293 Since JE vaccination does not produce herd immunity, the transmission intensity can only be reduced by
294 influencing the animal transmission cycle. Previous attempts to break the transmission cycle have been
295 vector control and vaccination in pigs and wading birds, and this has been considered in modelling work
296 (Khan et al. 2014). However they were either ineffective or up to now have been deemed economically
297 and logistically intensive (Fischer et al. 2008). Further work considering pig vaccination in the context of
298 these updated estimates of the burden of JE should be considered. We estimate that despite not
299 interrupting transmission, human vaccination can be an effective strategy to reduce JE case numbers. This
300 can be seen from the estimate that the majority of the reduction in global burden is due to the routine
301 vaccination program in China from 2008. We estimate that India, East Timor, and Vietnam also have high
302 transmission intensity, and residual cases despite vaccination, and therefore could further benefit from
303 scaling-up the existing vaccination program. We estimated high transmission intensity in Indonesia,
304 Papua New Guinea, and Philippines where there are no current vaccination programs, suggesting that
305 vaccination in these areas should be a future priority. Future smaller scale estimates will support decisions

306 on where within these countries could be best targeted for vaccination. For areas with a long history of JE
307 vaccination such as South Korea, Sri Lanka, Thailand and Taiwan, (Fig 4), we estimate a substantial
308 vaccine impact (Fig 5), though with cases still occurring. In other countries with a long vaccination
309 history however, we estimate a minimal impact of vaccination (Fig 4 and 5), due to low estimated
310 transmission intensity in Japan, low vaccine coverage in Malaysia, or both in Australia (though age-
311 stratified data was not available in Australia). Our estimate of transmission intensity for Japan also has
312 great uncertainty, as half the studies included data pre-2000 and we were able to find limited information
313 on the long-running vaccination program there. Further work with serological data and further exploration
314 of the drivers of JE transmission will help refine this estimate.

315 Assessing JE disease burden and vaccination program performance is important though difficult due of
316 the lack solid surveillance programs worldwide. In our paper, we are able to estimate the disease burden
317 and vaccine impact using a modelling method that is able to overcome some of the limitations of current
318 surveillance. We estimate annually there are still 100,000 cases of this severe, but preventable disease, in
319 Asia. The majority of remaining cases are focused in countries with still developing healthcare systems
320 therefore vaccination should be a priority. The results generated from this study will help guide Gavi and
321 other international and national public health agencies in deciding on when and where to direct their
322 future investment into JE vaccination.

323 **Methods**

324 **Systematic review**

325 We performed a systematic review to find all available age-stratified case data for Japanese encephalitis
326 in PubMed. We used the search terms “epidemiology” or “incidence” or “prevalence” or “public health”
327 or “surveillance” or “distribution” in all fields with “Japanese encephalitis” in the title or abstract. All
328 titles and abstracts were screened and we selected those in which the study contained age-stratified case

329 data. We retrieved the full-texts for these selected abstracts and the abstracts were read by two
330 independent reviewers to extract the age-stratified case data. From each study we also collected other
331 information about the catchment areas, sample collection methods, diagnosis tests, and regional
332 vaccination programs from the papers. A final consensus was reached for the final list of eligible full-
333 texts. If abstracts were not available, the two independent individuals also tried to access and examine the
334 full-texts. We also searched online for age-stratified case data from national JE surveillance reports.

335 We obtained vaccination information either from the study itself or from the literature review. Based on
336 the review of JE vaccination programs reported from the World Health Organization (WHO)
337 (Heffelfinger et al. 2017), we found that previous vaccination programs had occurred in 13 countries. We
338 then undertook a literature search to find all vaccination information (target age group, vaccine coverage,
339 types of vaccine used, years of vaccination) for these countries. We also collated historical routine
340 vaccination program from country reported administrative doses data time series (from 2000 to 2015)
341 compiled from WHO-UNICEF Joint Reporting (World Health Organization 2018) and additional data
342 from Gavi.

343 **Force of infection estimation**

344 Force of infection (FOI) is the per capita rate at which susceptible individuals are infected by an
345 infectious disease. In this study, we used a basic Muench's catalytic model (Muench 1958) to estimate the
346 constant age and time independent FOI using the case data we extracted during the systematic review
347 process. A similar approach has been used to estimate the global dengue transmission intensity (Imai et al.
348 2016; Rodriguez-Barraquer, Salje, and Cummings 2019). As humans are dead-end hosts for JE, the FOI
349 represents the FOI from the animal reservoir, and therefore is not impacted by human vaccination. This
350 means vaccination can be included in the model simply as a removal of susceptible individuals by
351 vaccination (or a reduction in risk of infection in this vaccinated group depending on vaccine efficacy)
352 and will not alter the FOI. Therefore in this model, individuals can become immune to infection either by
353 natural infection (depending on the force of infection) or vaccination.

354 To estimate the FOI (λ_k), for each study k , taking into account vaccination and reporting rate for each
 355 study k , the modelled number of cases in a specific age group i is:

356 $E_{k,i} = P_{k,i} pop_{k,i} s_{k,i} \rho_k$, where

$$357 \quad P_{k,i} = (e^{-\lambda_k a_{k,i}^l} - e^{-\lambda_k (a_{k,i}^u + 1)}) \quad (1)$$

358 Where $P_{k,i}$ estimates the incident rate of infection in each age group i (with lower and upper $a_{k,i}^l$ and $a_{k,i}^u$
 359 respectively), accounting for force of infection and susceptibility in that age group due to natural infection
 360 before this age. $pop_{k,i}$ is the population size in each age group i of each study k , calculated from World
 361 Population Prospects 2017 data (United Nations-Department of Economic and Social Affairs-Population
 362 Division 2017). $s_{k,i}$ is the estimated susceptible proportion in each age group i after vaccination for
 363 population in study k . The prior distribution of λ_k was an uninformative non-negative, normal
 364 distribution, $\lambda_k \sim normal(0, 1000)$. To include the uncertainty in the vaccination information, we used an
 365 informative prior: $s_{k,i} \sim beta(\Phi(1 - s'_{k,i}), \Phi s'_{k,i})$, with $s'_{k,i}$ is the proportion of the population that remain
 366 susceptible after vaccination in age group i of study k , calculated from the vaccination information and
 367 the population demographics in the study's catchment area. Φ represents the uncertainty of the
 368 vaccination information (we set $\Phi = 5$). ρ_k is the reporting rate for each study, which is comprised of
 369 symptomatic rate and the reporting rate of the surveillance system and accounts for the different
 370 surveillance qualities of the different studies. Since ρ_k contains the symptomatic rate which reported to be
 371 less than 1% (SAGE Working Group on Japanese encephalitis vaccines 2014; Vaughn and Hoke 1992),
 372 we used an informative prior: $\rho_k \sim beta(0.1, 9.9)$.

373 The log-likelihood function for each study k is the sum of the multinomial log-likelihood and Poisson
 374 log-likelihood of total cases across all age groups.

$$375 \quad L_k^{MN+P} = \log(t_k!) - \sum_i \log(C_{k,i}!) + \sum_i C_{k,i} \log\left(\frac{E_{k,i}}{\sum_i E_{k,i}}\right) + t_k * \log(\sum_i E_{k,i}) - \sum_i E_{k,i} - \log(t_k!) \quad (2)$$

376 Where t_k is the total number of cases and $C_{k,i}$ is the number of age-stratified cases in age group i in each
377 study k . $E_{k,i}$ is the modelled number of cases in a specific age group i .

378 For each dataset, we fitted the model in a Bayesian framework in RStan (Stan Development Team
379 (2016)), estimating parameters $\lambda_k, \rho_k, s_{k,i}$. The parameters $s_{k,i}, \rho_k$ were all estimated on a logit scale. We
380 started 4 random chains, each with 16000 iterations and 50% burn-in period. Smaller step size of the
381 Hamiltonian transition was manually set by increasing the adapt delta parameter in RStan to be 0.99.
382 Model convergence was assessed visually.

383 We assumed that the JE vaccine has 100% effectiveness, which is reasonable given the reported high
384 effectiveness of the vaccine ((WHO) 2012a, 2014, 2012b) and that the protection acquired from natural
385 infection or vaccination was life-long. We further assumed the age distribution of the population within
386 each country was homogenous across the country.

387 For our estimate, the endemic areas were defined to be the same as in the previous JE burden estimate
388 (Campbell et al. 2011). For China, India, Nepal and Indonesia, where transmission intensity is diverse
389 these countries were broken down to low, medium, or high endemic areas. In total, there are 30 endemic
390 areas, spanning 24 countries. We inferred the FOI for each endemic area based on the FOI estimated from
391 collated studies. The inference was based on two rules: 1) For each area, the FOI was obtained by
392 sampling from the estimated FOI of all the studies that had catchment areas within that endemic area (if
393 any). 2) For endemic areas in which no studies were conducted, the FOI was inferred to be equal to the
394 FOI of the area in the same incidence group defined by (Campbell et al. 2011).

395 **Burden and vaccine impact estimation**

396 Once the inferred FOIs for each endemic area were obtained, we generated the number of cases in each
397 year t (from 2000 to 2015) in endemic area d for each age group a from 0 to 99 years old t and scenario
398 m (described below) using the function (similar to the model used to estimate FOI (equation 1)):

$$399 \text{cases}_{m,d}(a) = (1 - e^{-\lambda a})e^{-\lambda a} \rho_{sym} \text{pop}_{m,d}(a) \quad (2)$$

400 λ_d is the FOI of that area (assumed constant over time and age independent). The term $e^{-\lambda_d a}$ is the
401 decrease in proportion of susceptible population due to natural infection. ρ_{sym} is symptomatic rate,
402 sampled from $uniform\left(\frac{1}{500}, \frac{1}{250}\right)$ (SAGE Working Group on Japanese encephalitis vaccines 2014).
403 $pop_{m,d}(a)$ is the susceptible population of age a in endemic area d in year t under scenarios m and was
404 interpolated from World Population Prospects 2017 data (United Nations-Department of Economic and
405 Social Affairs-Population Division 2017). To assess the impact of previous vaccination programs, the
406 population $pop_{m,d,t}(a)$ was different for each vaccination scenario m : with or without vaccination. The
407 vaccination scenario used the collated information about past vaccination programs and assumed that the
408 number of vaccinations given each year to each age meant that this number of the relevant age groups in
409 the population were not susceptible to infection from this year onwards. This takes into account aging of
410 the vaccinated population and any changes in the vaccination programs over time.

411 Although the mortality rate of JE varies, the reported ranges are from 20-30% (Fischer et al. 2008). We
412 sampled the mortality rate from $uniform(0.2,0.3)$ and multiplied it by the estimated number of
413 $cases_{m,d,t}(a)$ to generate age-specific JE-induced deaths.

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517 **Competing interests**

518 All authors report no competing interests.

519

520 **Supplementary Files Legends:**

521 **Figure 2 Supp 1: Studies from the systematic review that contain age-stratified case data.**

522 Abbreviation: AUS: Australia, BGD: Bangladesh, BRN: Brunei, BTN: Bhutan, CHN: China, IDN:

523 Indonesia, IND: India, JPN: Japan, KHM: Cambodia, KOR: South Korea, LAO: Laos, LKA: Sri Lanka,

524 MMR: Myanmar, MYS: Malaysia, NPL: Nepal, PAK: Pakistan, PHL: Philippines, PNG: Papua New

525 Guinea, PRK: North Korea, RUS: Russia, SGP: Singapore, THA: Thailand, TLS: Timor-Leste, TWN:

526 Taiwan, VNM: Vietnam

527 **Figure 2 Supp 2: PRISMA 2009 flowchart.**

528 **Figure 2 Supp 3: PRISMA Checklist.**

529 **Figure 3- Source Data: Vaccine information and how it was used in our model.** Abbreviation: AUS:

530 Australia, BGD: Bangladesh, BRN: Brunei, BTN: Bhutan, CHN: China, IDN: Indonesia, IND: India,

531 JPN: Japan, KHM: Cambodia, KOR: South Korea, LAO: Laos, LKA: Sri Lanka, MMR: Myanmar, MYS:

532 Malaysia, NPL: Nepal, PAK: Pakistan, PHL: Philippines, PNG: Papua New Guinea, PRK: North Korea,

533 RUS: Russia, SGP: Singapore, THA: Thailand, TLS: Timor-Leste, TWN: Taiwan, VNM: Vietnam.

534 **Figure 4 Source data: Estimated FOI and studies used/assumptions of 30 endemic areas.**

535 **Figure 4 Supp 1: Model fit of all age-stratified case data.** For each study, the red dots with red vertical

536 lines are the mean cases by age group estimated from the model with 95% credible interval. The blue dots
537 are the cases by each age group.

538 **Figure 4 Supp 2: Estimated reporting rate from all studies.** For each study, the dots with vertical lines
539 are the mean reporting rate estimated from the model with 95% credible interval. The colors represent the
540 endemic areas as seen in the legend.

541 **Figure 4 Supp 3: Susceptible proportion after vaccination in study population.** For each study, the
542 red dots with red vertical lines are the mean susceptible proportion after vaccination by age group
543 estimated from the model with 95% credible interval. The blue dots with blue vertical lines are the mean
544 susceptible proportion after vaccination by age group calculated from vaccination information with
545 generated 95% credible interval from the beta distributions.

546 **Figure 5 Supp 1: Results of sensitivity analyses**

547